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DRAFT

Project Plan for the CEN Workshop COVR on:

**Safety skills in collaborative robotics applications:
procedures for validation tests**

Workshop

(to be approved during the Kick-off meeting on 2021-04-28)

1. Status of the Project Plan

Initial draft Project Plan, to be further developed, prior to submission for approval

2. Background to the Workshop

The well-established concept of robots refers to bulky machines confined to the industrial environment, carrying out repetitive tasks. In traditional industrial robotics, the operations of robot and operator are complementary and belong to separated workspaces. In the last years, we are witnessing the increasing implementation of robots and robotic devices in a number of other domains, such as minimally invasive surgery, healthcare, rehabilitation, agriculture and logistics. The concept of collaborative robots reached the industrial domain and was elevated to one of the key-enabling technologies of the Industry 4.0 paradigm. It can be nowadays applied to a wide variety of other machines, designed to work closely with humans.

Focusing on the industrial environment, a number of “collaborative robot” models is nowadays available on the market and human robot interaction (HRI) is further promoted by the possible implementation of multi-modal interfaces, enabling extreme synergy. Besides task optimization due to the combination of robot precision and human awareness, the overall flexibility extremely increases, also considering the user-friendly programming possibilities [1]. Processes based on these technologies can be more reactive and reconfigurable, complying with new market requirements, characterized by small production lots and mass customization. The European Union, as global leader in many high value-added industries, can benefit considerably from the implementation of collaborative robots, due to the highly skilled and talented workforce [2]. It is worth to observe that some collaborative operations rely on the use of traditional robot, complemented by adequate (generally external) safety measures, and that conversely a robot commercialized as a “collaborative robot” does not ensure safety by itself, the safety needing to be considered at the application level, with a defined intended use.

While the maturity of the technology is increasing quickly, legislation and standardization timing is reasonably different. The EN ISO 10218-1:2006 (updated 2011) and EN ISO 10218-2:2011, whose scope is the safety of industrial robots, were the first standards dealing with collaborative

40 operations, subsequently complemented by the ISO/TS 15066:2016. However, only a few safety-
41 related validation procedures are provided by standards, even considering the current revision
42 drafts, and similar conditions can be met in other domains. The main aim of the EU funded project
43 “Being safe around collaborative and versatile robots in shared spaces (COVR)” is to provide a
44 contribution to fill this gap; as a result of a research project, the COVR approach goes beyond the
45 classical domain-based categorization, exploiting the experience on best practice and cross-
46 fertilization among different domains [3], [4]. This is implemented by proposing a unified validation
47 process at a system level, to optionally complement requirements and processes provided by
48 standards, basing the assessment on transversal safety skills, applicable to different scenarios,
49 including those characterized by close HRI. The developed testing protocols are verified by in-
50 house trials before the publication in the COVR toolkit [5].

51 NOTE: The proposed CWA is not intended to be an alternative to the relevant standards of each
52 specific domain, which are the main references for the development of robotic applications. It is
53 aimed instead at providing, with a domain-transversal approach, additional testing procedures to
54 support developers or users in when they wonder how to test the safety of their applications. Not
55 questioning the traditional domain-based categorization, the term “cobot” is here used referring to
56 a variety of robotic devices characterized by close HRI, such as industrial robots used in a
57 collaborative application, robots for personal care, exoskeletons, rehabilitation robots, etc.

58 Relevant EU policies

59 “Healthy, safe and well-adapted work environment and data protection” is one of the twenty
60 principles of the European Pillar of Social Rights. Health and safety at work is one of the areas
61 where the EU has had the most relevant impact, based on a solid legal framework covering an
62 extremely high number of risks with a relatively low number of regulations. On the other hand, the
63 topic of collaborative robots is extensively addressed on the European research landscape and a
64 wide range of projects were funded within the Horizon 2020 program, belonging to the FP7 and
65 H2020 calls on ICT (Information and Communication Technology) and Factories of the Future.

66 In [6], a classification and general description of 66 of the related projects funded by the European
67 Commission (including COVR) is provided, covering a total budget of €413 million. The report
68 provides a specific section in the conclusions dedicated to the standardization actions, defining a
69 “continuous challenge” for Europe to play a role in standardization, recognizing research projects
70 as a fundamental drive, due to their collaborative nature, and encouraging the participants to
71 promote and take part in standardisation, certification, interoperability, benchmarking and
72 reproducible research.

73 The interest within the EU community towards robotics and cobots is not expected to drop in the
74 next years. In the co-design process for the preparation of the next European research and
75 innovation programme, Horizon Europe (2021-2027), in particular in the second pillar “Global
76 challenges and European industrial competitiveness” [7], robotics is recognized as an enabling
77 technology for biomedical research, prevention and therapy. Furthermore, it is observed that the
78 percentage of SMEs using industrial robots is about half of the percentage characterizing larger
79 companies; this suggests that collaborative robots, easier to implement, cheaper and more
80 suitable for small-scale production, could play a role in bridging this gap. Finally, “improving smart,
81 collaborative, safe and efficient robots” is an explicit target, individuating human-robot
82 collaboration (HRC) as a driver for improving the quality of jobs.

83 Market Environment

84 Most recent trends in manufacturing move from mass production to mass customization. Mass-
85 customized products are both affordable and close to market-specific needs. The production
86 paradigm needs to comply with these requirements and collaborative robot operations exhibit key
87 features from this viewpoint, based on the combination of human intelligence and problem-solving
88 with reliability, precision and endurance of machines.

89 Europe represented the largest collaborative robot market share in 2017 and the expectation is
90 that the Asia-Pacific region will get ahead of Europe in 2025, due to the spread of collaborative
91 robots in electronic, automotive and metal machining SMEs. On a global basis, the market is
92 expected to grow from USD 710 million in 2018 to USD 12.3 billion by 2025, with a yearly growing
93 rate of 50.31% [8].

94 The European manufacturing landscape is characterized by high density of SMEs, referring to
95 enterprises with up to 250 employees. In 2018, European SMEs accounted for about the 66.8%
96 of employment within the EU-28 non-financial business sector [9]. SMEs usually have limited
97 financial, logistic and organizational resources to transform production lines or single
98 manufacturing tasks; the reduced setup time, together with the low prices and the basic installation
99 requirements, makes cobots an affordable and suitable solution towards digitalization.

100 From the employment viewpoint, it is worth to consider that collaborative robots do not necessarily
101 substitute human workforce. They instead become useful tools to increase the quality and the
102 level of the job performed by the human operator. At the same time, a series of new jobs and
103 qualifications is expected to arise, connected to the collaborative trend in automation.

104 The role of Europe in the cobot market is fundamental even considering that European robot
105 manufacturers already provide several collaborative robots in their portfolios: ABB has YuMi and
106 Roberta, the Aura robot belongs to Comau and Kuka propose the LBR iiwa. New cobot-specific
107 companies were founded, such as Universal Robots and Franka Emika. Other non-roboticist
108 companies launched their own cobots, such as the Festo Bionic Cobot and APAS by Bosch.

109 Legal Framework

110 The proposed CWA is not intended to take away the need for the developers to get to know the
111 applicable standards and comply with the relevant laws.

112 The Machinery Directive applies to robotics, with a few exceptions (listed in the directive):

- 113 • Directive 2006/42/EC: Machinery Directive;

114 The following EU Directives and Regulations can be relevant for collaborative robots, depending
115 on the domain and the specific application. In particular, in case of robots dedicated to consumer
116 market, the following Directives applies:

- 117 • Directive 2001/95/EC: General product safety;
- 118 • Directive 85/374/EEC: Liability for defective products.



119 In medical robotics and rehabilitation, the medical device regulation replaced the directive for new
120 products

- 121 • Regulation 2017/745: Medical Device Regulation;
- 122 • Directive 93/42/EEC: Medical Device Directive.
- 123 • Some others directive may apply based on the specific equipment or technology, not
124 specifically addressing safety, such as: Directive 2014/35/EU: Low Voltage Directive;
- 125 • Directive 2014/30/EU: Electromagnetic Compatibility Directive;
- 126 • Directive 2014/53/EU: Radio Equipment Directive.

127 Some other applies for specific dangerous environment or products, as ATEX and REACH
128 directives.

- 129 • Related Standards **EN ISO 10218-1:2011** Robots and robotic devices–Safety requirements
130 for industrial robots–Part 1: Robots;
- 131 • **EN ISO 10218-2:2011** Robots and robotic devices–Safety requirements for industrial
132 robots–Part 2: Robot systems and integration;
- 133 • **ISO/TS 15066:2016** Robots and robotic devices – Collaborative robots;
- 134 • **EN ISO 12100:2010** Safety of machinery–General principles for design–Risk assessment
135 and risk reduction;
- 136 • **EN ISO 13849-1:2015** Safety of machinery–Safety-related parts of control systems–Part
137 1: General principles for design;
- 138 • **EN ISO 13849-2:2012** Safety of machinery–Safety-related parts of control systems–Part
139 2: Validation;
- 140 • **IEC/EN 60204-1:2018** Safety of machinery–Electrical equipment of machines–Part 1:
141 General requirements.
- 142 • **IEC/EN 62061:2005**, Safety of machinery: Functional safety of electrical, electronic and
143 programmable electronic control systems
- 144 • **IEC 61508:2010** Functional Safety of Electrical/Electronic/Programmable Electronic
145 Safety-related Systems
- 146 • **EN ISO 13482:2014** Robots and robotic devices - Safety requirements for personal care
147 robots (ISO 13482:2014)
- 148 • **ISO/TR 23482-1:2020**, “Robotics — Application of ISO 13482 — Part 1: Safety-related test
149 methods”
- 150 • **EN ISO 14971:2020** Medical devices – Application of risk management to medical devices
- 151 • **EN IEC 60601-1:2020**, Medical electrical equipment - Part 1: General requirements for
152 basic safety and essential performance
- 153 • **IEC 80601-2-78:2019**, Medical electrical equipment — Part 2-78: Particular requirements
154 for basic safety and essential performance of medical robots for rehabilitation, assessment,
155 compensation or alleviation
- 156 • **EN ISO 3691-4:2020**, Industrial trucks — Safety requirements and verification — Part 4:
157 Driverless industrial trucks and their systems
- 158 • **EN ISO 18497:2019**, Agricultural machinery and tractors - Safety of highly automated
159 agricultural machines - Principles for design

160 The gap to bridge

161 Concerning cobot applications, standards are generally not aimed at supporting integrators and
162 users in validation processes at a whole system level. Based on our experience with robot end-
163 users and integrators, the promotion of cobot technologies in different domains is slowed down by
164 the unclear path towards safety validation. This is due to both the limited knowledge about relevant
165 standards, relevant in particular for start-ups or companies extending their portfolios with cobot
166 solutions, and the absence of clear testing procedures to prove the compliance in these standards
167 [10], [11]. The COVR project aims at bridging this gap by providing procedures for cobot safety
168 validation, which can be used as an additional complement to the fulfilment and application of
169 existing standards . Making these safety assessment processes clearer allows cobots to be used
170 with more confidence in more situations; this can be a valuable boost to increase the variety of
171 cobots on the market and the variety of services cobots can offer to the general population.

172 By way of example, in industry, for a given collaborative robotics application, the safety
173 assessment process starts with the risk analysis, followed by risk elimination or, if not possible,
174 reduction (according to EN ISO 12100). The safety expert identifies the most appropriate
175 measures to make the entire system safe. The open question we intend to address concerns
176 whether the specific installation and setup are appropriate to mitigate each identified risk. Even if
177 the general features of collaborative operations are individuated by the EN ISO 10218-1, and the
178 ISO/TS 15066 provides a more detailed analysis, declaring also the acceptable biomechanical
179 limits, there is still a gap concerning testing procedures, metrics, expected performance. The EN
180 ISO 10218-2 provides a list of “verification and validation methods” (§6.2) individuated depending
181 on the specific safety measures (Annex G); however, instructions on how to conduct “practical
182 tests”, “measurement” or “observation during operation” are out of the scope of the standard. It is
183 worth mentioning that the ISO/DIS 10218-2:2020 (Draft International Standard), currently in the
184 balloting period, include several Annexes dedicated to calculation and tests for collaborative
185 robotic applications. Concerning mobile robots in industrial domain, some testing methods are
186 included in EN ISO 3691-4, addressing obstacle detection and dynamic stability.

187 Similar considerations hold true for the healthcare domain where various standards of the EN IEC
188 60601-1 series provide rather general information about requirements for basic safety and
189 essential performance, but concrete advice for testing procedures and applicable limit values is
190 missing. The rehabilitation robot-specific standard IEC 80601-2-78 clarifies a number of items
191 specific to rehabilitation robotics, but still does not address methods for safety testing in
192 satisfactory detail. EN ISO 13482, and the related application Technical Report ISO/TR 23482-1,
193 suggest a number of test methods and corresponding limit values for personal care robots. This
194 is very valuable information, although not applicable for medical applications and not covering all
195 needs regarding guidance about testing procedures and relevant metrics.

196 Expected impact

197 The motivation of proposing the CWA “Safety skills in collaborative robotics applications:
198 procedures for validation tests” is to provide a shared framework to propose a unified and specific
199 approach concerning testing procedures for robotics applications in which close human-robot
200 interaction is envisaged. Several standardization working groups are now working on safety issues
201 (i.e. ISO TC299/WG2 – Personal care robot safety, /WG3 - Industrial safety and /WG5 - Medical
202 robot safety) and our expectation is that the approach developed within the COVR project can be
203 the basis for further developments by providing a transversal, multi-domain perspective.
204 Furthermore, the CWA will be an excellent opportunity to disseminate the activities and the results



205 obtained within COVR, gathering useful feedback from a wide network of relevant stakeholders,
206 thus possibly improving the impact of the tools provided through the COVR project.

207

208 **3. Workshop proposers and Workshop participants**

209 The CEN Workshop is proposed by the COVR consortium. The research project is funded by the
210 European Union under the H2020 R&I programme.

211 The proposer of the CEN Workshop is the Institute of Intelligent Industrial Technologies and
212 Systems for Advanced Manufacturing of the National Research Council of Italy (CNR-STIIMA).
213 The CEN Workshop Agreement will be developed with the other members of the COVR
214 consortium, in particular with:

- 215 • French Alternative Energies and Atomic Energy Commission – Laboratory for Integration
216 of Systems and Technology (CEA/LIST, France);
- 217 • Danish Technological Institute (DTI, Denmark);
- 218 • Roessingh Research and Development (RRD, The Netherlands).

219 The participation of manufacturers, end-users and occupational safety & health authorities is
220 strongly encouraged.

221 Relevant stakeholders will be specifically invited from the Standardization landscape. The
222 following Technical Committees will be indeed informed about the CWA kick-off meeting and
223 informed when the CWA will be submitted to public commenting phase:

- 224 • CEN/TC 310 'Advanced automation technologies and their applications'
- 225 • CEN/TC 114 'Safety of machinery'
- 226 • CLC/TC 62 'Electrical equipment in medical practice'
- 227 • CEN-CENELEC Sector Forum on Machinery
- 228 • CEN/TC 150 'Industrial Trucks – Safety' in relation to EN ISO 3691-4
- 229 • ISO TC299 – Robotics
- 230 • ISO TC199 – Safety of Machinery

231 Dedicated stakeholders will be invited to join the CWA development from the pool of organizations
232 that actively joined the COVR community by securing COVR awards to develop projects
233 concerning safety in collaborative robotics. Among these, significant contributions to the CWA can
234 be provided by stakeholders holding experience in the legal, standardization and certification
235 fields. The list comprehends, but is not limited to:

- 236 • Synch Company from Denmark, dealing with the development of a model for legal risk
237 assessment of cobot operations;
- 238 • The eLaw - Center for Law and Digital Technologies, from the University of Leiden (NL),
239 which is working on a project addressing how to generate policy-relevant knowledge from
240 compliance tools, like COVR protocols and Toolkit;



- 241 • The Neural Rehabilitation Group of The Spanish National Research Council (CSIC), which
242 is working to develop a standardized test method to quantify safety of locomotion for lower
243 limb exoskeletons;
- 244 • Hocoma company (CH), which have relevant expertise and knowledge of the requirements
245 of international norms and legislation in the field of rehabilitation and their application;
- 246 • Joanneum Research center from Austria. Its Robotics Evaluation Lab was recently
247 accredited as a testing laboratory according to the EN ISO/IEC 17025.

248 Participation in the CEN Workshop is open to everyone, and the opportunity to participate is widely
249 advertised prior to the kick-off meeting by the proposers on their large network of national and EU
250 organizations and research institutions.

251

252 **4. Workshop scope and objectives**

253 The CWA “Safety skills in collaborative robotics applications: procedures for validation tests” is
254 aimed at providing a common framework for proposing a skill-based approach for testing the
255 specific implementations of safety measures applied to mitigate the risks related to HRC.

256 Such testing procedures are not intended to question the use of existing International and
257 European Standards, whose application provides a presumption of conformity to Directives and
258 Regulations, but to optionally complement them. The identification of potential needs for
259 complements could lead eventually to bringing this as a contribution to international and European
260 standardization, by means of the usual processes of the relevant CEN, CENELEC, ISO and IEC
261 Technical bodies.

262 The cross-domain feature is a fundamental cornerstone of the proposed approach. Concerning
263 industrial robotics, the available standards do not provide step-by-step system-level testing and
264 validating procedures; in other domains, such as healthcare or agriculture, there is even a lot less
265 information available concerning testing procedures and limit values for mechanical safety in the
266 human-robot interaction. The fast increase of robot spread in different domains requires consistent
267 and well-established procedures, but domain-based strict categorization can be a limit in the
268 potential exploitation of the available base of knowledge and experience. A useful case study in
269 this respect is represented by Rehabilitation Assessment Compensation Alleviation (RACA)
270 robots, which have to comply with both, Machinery Directive 2006/42/EC, due to their inherent
271 system features, and Regulation 2017/745 on Medical Devices, due to their scope of use.

272 The COVR consortium is developing a number of testing protocols for validating safety of
273 collaborative robot operations. A set of relevant protocols were identified with a “bottom-up”
274 approach, starting from collaborative robotics safety standards in the manufacturing and
275 healthcare domain; a “top-down” method was subsequently applied for the identification of robotic
276 *safety skills* valid for a wide number of domains. The concept of *safety skill* refers to the abstract
277 representation (model) of the ability of the robot system to reduce a risk, defined irrespective of
278 the way it is implemented, be it due to an inherent design feature or a dedicated risk reduction
279 measure/strategy/policy. Different methods for validation testing implementation may derive,
280 depending on the application domain and the existence of (mandatory) requirements. The
281 following skills have been so far identified:



- 282 • Limit Physical Interaction Energy;
- 283 • Maintain Safe Distance;
- 284 • Dynamic Stability;
- 285 • Limit Range of Movement;
- 286 • Maintain Proper Alignment;
- 287 • Limit Restraining Energy.

288 Therefore, the objectives of the CWA “Safety skills in collaborative robotics applications:
 289 procedures for validation tests” are the following:

- 290 • Illustrate and refine the general skill-based approach for testing safety at a system level in
 291 cobot applications;
- 292 • Define a comprehensive list of application-driven, technology-invariant safety skills valid
 293 across different domains;
- 294 • Provide a template for skill-based testing protocols;
- 295 • By way of example, present at least two protocols, related to different application domains.

296

297 5. Workshop programme

298 The CWA will be drafted and published in English.

299 A tentative time schedule for the CEN Workshop is reported in Figure 1. Timing could vary
 300 depending on CWA drafting process.

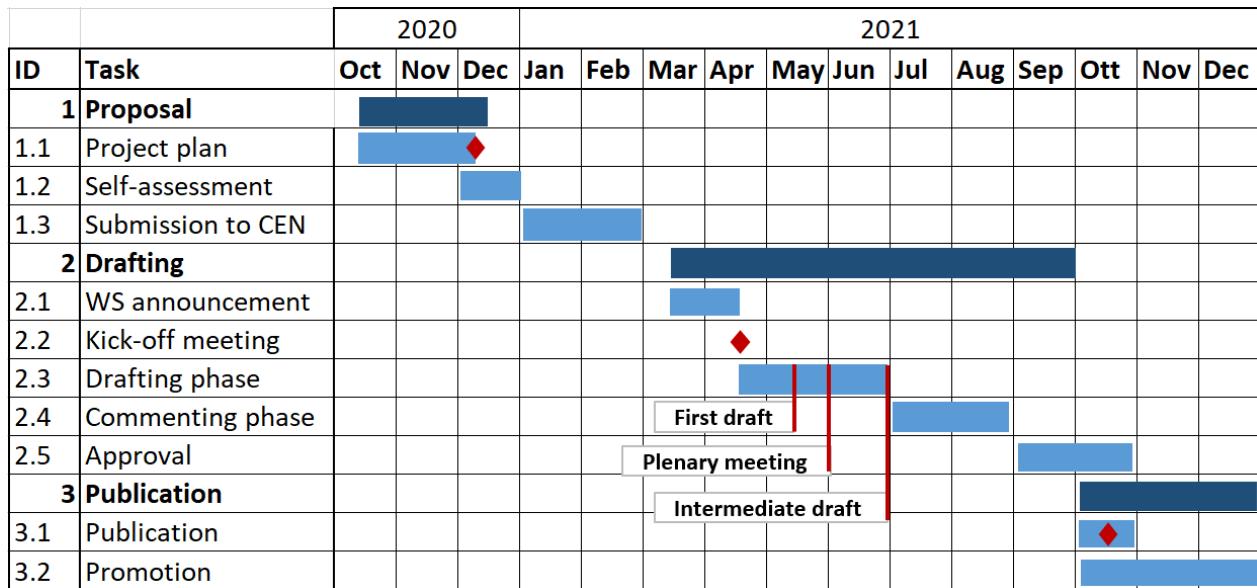


Figure 1: Tentative Timeplan

301
302



303 Anyone can comment on this Project Plan of the envisaged CWA. All comments received will be
304 considered by the chairperson preliminary to the kick-off meeting. At the workshop, each comment
305 received shall be presented, discussed and resolved.

306 The CEN Workshop participants will actively elaborate content, review incoming drafts and
307 suggest changes as well as additions. Three versions of the CWA will be produced during the
308 CEN Workshop: first draft, one intermediate version, and a final version (dates are tentative and
309 subjected to confirmation). The CWA intermediate version will be submitted for the commenting
310 phase of 60 days. All the submitted comments will be analyzed by the CWA chairperson, and vice-
311 chairpersons. The following steps will be applied to take the comments into account:

- 312 - Eligibility evaluation, based on comment pertinence
- 313 - Categorization
- 314 - Elaboration of amendments
- 315 - Produce a tracking report with all comments and reference to the amendments in the text.

316

317 **6. Workshop structure**

318 The Workshop proposers suggest the following structure. Structure and persons in charge are to
319 be approved during the Workshop Kick-Off meeting.

320

321 **CEN Workshop chairperson and two vice-chairpersons**

322

323 *Main responsibilities:*

- 324 - To preside at the Workshop plenary meetings
- 325 - To ensure that the Workshop delivers in lines with its Project plan;
- 326 - To manage the consensus building process
- 327 - To interface with CEN/WS Secretariat and CEN Management Centre regarding strategic
328 indications, problems arising in the development of the CWA
- 329 - To consolidate the comments received on the drafts during the enquiries and propose a
330 resolution of comments for discussion with workshop participants
- 331 - Supported by the Secretariat, to prepare the drafts CWA to be circulated to CEN/WS
332 participants

333

334 **CEN Workshop Secretariat**

335

336 *Main responsibilities:*

- 337 - To offer the infrastructure for electronic operation (i.e. Livelink platform);
- 338 - To administer the CEN Workshop's members list(s) and official registration of participants;
- 339 - To manage documents and their distribution, and to update the document register;
- 340 - To prepare and distribute CEN/WS Documents (i.e. draft agendas and information on
341 meetings arrangements, minutes of the meetings, draft CWAs, etc.);
- 342 - To chase actions as decided by the CEN Workshop meeting;



- 343 - To advise on the requirements of the CEN/CENELEC Internal Regulations and decisions of
344 the CEN/CA and CEN/BT in the development of a CWA;
345 - To provide expertise in standardization and provide relevant standards to the Workshop, when
346 or where necessary;
347 - To check conformity of all of the versions of the draft CEN Workshop Agreement to CEN rules;
348 - To initiate and manage the CWA approval process, upon decision by the Chairman;
349 - To record expression of support to the CWA for transmission to the CEN Management Centre;
350 - To participate to CEN Workshop plenary meetings, audioconferences and meetings with the
351 Chairman.
352

353 7. Resource requirements

354 The registration and participation at this CEN Workshop is free of charge for every member of the
355 Workshop, but each participant will bear his/her own costs for travel and subsistence.
356

357 The administrative costs of the Workshop Secretariat and other logistical support will be covered
358 by the CWA proposer.
359

360 8. Related activities, liaisons, etc.

361 The work carried out by the CEN/WS may be of interest for ISO/TC 299, ISO/TC 184 and, while
362 addressing a domain that goes beyond the field of industrial robots and industrial automation, may
363 be of interest also for the CEN/TC 310 Advanced automation technologies and their applications.

364 In parallel with the CWA initiative, the COVR consortium is developing an ISO PAS (Publicly
365 Available Specification), titled "Collaborative robot devices – Test methods for measuring forces
366 and pressures in quasi-static and transient contacts with humans". In the ISO PAS, a
367 systematic procedure to validate through measurements the ability of collaborative robotics
368 applications to mitigate risks from accidental contacts is proposed. The aim of these parallel
369 initiatives is to make available and discuss with a wide list of relevant stakeholders the most
370 impactful results and developments obtained within the COVR project.
371

372 9. Contact points

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